# SAMPSON COUNTY BOARD OF COMMISSIONERS AND SAMPSON COUNTY BOARD OF EDUCATION AND CLINTON CITY BOARD OF EDUCATION

## ANNUAL CURRENT EXPENSE FUNDING AGREEMENT

To encourage excellence in education, fiscal sustainability and create more consistent long range budget planning, the Sampson County Board of Commissioners (BOC), the Sampson County Board of Education (SCS) and the Clinton City Board of Education (CCS) hereby enter into this Annual Current Expense Funding Agreement ("Agreement"), which is effective on the specific date fully executed by the Chairman of each Board below.

# **Funding Formula:**

The BOC agrees to fund SCS and CCS a pro-rata share of the total amount defined below based on the most recent student population count of each school district as determined by the greater of the first two months of enrollment in the school year ("Best One of Two"). Such an amount given in equal monthly installments that begin on July 15<sup>th</sup> of each year.

25% of the sum of all property tax revenues and all sales tax revenues not otherwise designated by state statute for education received by Sampson County Government for the immediately preceding calendar year.

On or before the first regular BOC meeting in January of each year, the BOC or their designated staff will provide to both SCS and CCS the total exact sum of the referenced sales tax revenue and property tax revenue received by Sampson County Government during each month of the calendar year immediately preceding the fiscal year under budget development. Exactly twenty-five (25) percent of that twelve-month sum will be the pro-rata funding determined by student population for SCS and CCS for the upcoming fiscal year.

Nothing within this Agreement limits the BOC from making such additional appropriations to SCS or CCS as the BOC, in its sole discretion, determines is necessary and appropriate.

#### **Student Population Calculation**

On or before the first regular BOC meeting in January of each year, SCS and CCS Superintendents will provide to the Sampson County Manager the actual student population for the then-current school year as measured by the most recent "Best One of Two" calculation as provided to the North Carolina Department of Public Instruction for the school year then in progress. The BOC shall rely upon these supplied student population numbers for the distribution of funds in a proportionate manner between the two school districts.

# **Intended Term and Timing of Agreement**

All three parties fully agree that this Agreement documents the good faith intent of all Boards to establish a stable, long lasting funding formula and to set the budget for the upcoming fiscal year by the end of January immediately preceding that fiscal year, providing several months for the BOC, SSC, and CCS to plan prior to approving their respective budgets.

All parties intend for the initial term of this Agreement to extend through June 2030, determining the FY30-31 budget funding, but also that this Agreement will automatically renew for a one-year term effective on July 1, 2030 and each year thereafter, unless one of the parties delivers written notice of termination at least five (5) months prior to the July 1<sup>st</sup> renewal date to the Chairman of the Board of the other two governing bodies.

Notwithstanding these terms, however, all parties understand funding the public schools is a legislative function and future Boards cannot be bound by a current Board, and they therefore agree that each year, at a regular meeting in December or January, the Sampson County Board of Commissioners, the Sampson County Board of Education, and the Clinton City Board of Education will affirm this Agreement or submit a written notice to the other party by February 1st that the Agreement will be terminated, effective for the fiscal year beginning the first day of July following such written notice.

#### SIGNED FOR SAMPSON COUNTY GOVERNMENT:

Mr. Allen McLamb ATTEST: Jeffrey L. Hudson

Chairman Interim County Manager

#### FOR SAMPSON COUNTY BOARD OF EDUCATION:

Mr. Daryll Warren ATTEST: Dr. Jamie King

Chairman Superintendent & Board Secretary

#### FOR CLINTON CITY BOARD OF EDUCATION:

Dr. Linda Brunson ATTEST: Dr. Wesley Johnson

Chairwoman Superintendent & Board Secretary

# METHODOLOGY FOR A LONG-TERM EDUCATION FUNDING FORMULA BETWEEN THE SAMPSON COUNTY BOARD OF COMMISSIONERS AND THE SAMPSON COUNTY BOARD OF EDUCATION AND THE CLINTON CITY BOARD OF EDUCATION

April 1, 2025

#### Benchmarking.

- One method to determine whether the County should increase funding for schools' "Current Expense" or
  "Annual Operating" budget is undertaking a comparison analysis of sister counties and funding efforts. This
  data may be found at Attachment 1: <u>Table 30 County Appropriations and Supplemental Taxes for
  Education Year 2024</u>.
- NOTE: "PSU" means Public School Unit, also known as "LEA" or Local Education Agency.
- There are 100 county school districts and 15 city school districts in North Carolina. <u>Table 30</u> ranks all 115 school systems from the MOST LOCAL FUNDING to the LEAST LOCAL FUNDING.
- It should be noted that the data in <u>Table 30</u> is from fiscal year 2024 (2023-2024).
- According to Table 30, Clinton City Schools is 64 out of 115. Sampson County Schools is 104 out of 115.

#### **How many students are there in Sampson County?**

- The County will use the "Principals Monthly Report Best One of Two" (Best 1 of 2) calculation for the current school year, without counting Pre-K.
- Funding each fiscal year (starting in July) will be based on actual student population counts from the Fall of the prior school year.
  - o Fall 2024 (FY25) Clinton City Schools reports a total student population of 2,887
  - o Fall 2024 (FY25) Sampson County Schools reports a total student population of 7,826
  - o Combined two school district total: 10,713 students.
  - For purposes of this proposal, I will use 10,713 students as the first year student count.

#### What is the current total combined funding level for K-12 school current expense?

- In FY25 (the current year) Sampson County budgeted \$10,633,227 in current expense funding for SCS.
- \$3,851,991 was budgeted in current expense funding for Clinton City Schools.
- This totals \$14,485,218.

#### What is Sampson's Per Pupil Appropriation?

- Table 30 lists the Sampson PPA at \$1,319. It is using FY24 data.
- The FY25 Sampson County Budget Message lists the PPA at \$1,353.
- Using Fall 2024 "Best 1 of 2" combined district population counts (10,713) and FY25 current expense appropriations, (\$14,485,218) the PPA equals \$1,352.
- For purposes of this proposal, I will use \$1,352 as the most current PPA.

#### **Estimated Tax Revenues for FY25-26**

1-cent on the tax rate in FY26 is estimated to be approximately \$690,000.

#### Climbing into the top 100.

Using <u>Table 30</u> as a benchmarking tool, the county would need to increase funding from \$1,352 to at least \$1,414 to bring SCS into the top 100 school systems. The difference is \$62 per student. However, it should be noted that other counties in North Carolina have likely increased year-over-year funding for education. Therefore, the goal to reach the top 100 will require additional funding beyond this for FY26.

- 10,713 students x \$1,352 Sampson FY25 PPA = \$14,483,976
- 10,713 students x \$1,414 threshold to FY24 Top 100 = \$15,148,182
- \$15,148,182 \$14,483,976= \$664,206 more needed to reach the top 100 using FY24 benchmark.

#### Reaching Average of a Comparison Group.

Comparison Group:

2024 Taxable Property Valuation Per Capita	2024 PPA		
Name of County	PPA		
Rockingham	\$	1,443.00	
Pitt	\$	2,079.00	
Nash	\$	1,656.00	
Hertford	\$	1,870.00	
Halifax	\$	1,904.00	
Bertie	\$	1,822.00	
Columbus	\$	1,275.00	
Richmond	\$	1,356.00	
Hoke	\$	765.00	
Granville	\$	2,217.00	
AVERAGE	\$	1,638.70	
Sampson	\$	1,326.00	
Difference Per Pupil	\$	312.70	

To reach the average of ten comparison counties (using Taxable Property Valuation Per Capita), Sampson would need to increase K-12 current expense funding from \$1,352 to at least \$1,638. That is \$286 more per student.

- 10,713 x \$1,352= \$14,483,976
- 10,713 x \$1,638 = \$17,547,894
- \$17,888,598 \$14,481,246= \$3,063,918 more needed

#### Target?

- Table 30 will change year-over-year with counties budgeting more in FY26 than in FY24.
- The "2024 Taxable Property Valuation Per Capita" comparison group average is beyond the county's FY26 resources.
- Conclusion: increase funding above FY24 Top 100 level, ideally to the mid 90s to allow for increased education expenditures in comparison counties.

# **Percentage of Property & Sales Tax Combined Revenues**

- FY 24-25
  - \$14,485,218 in current expense funding in FY25.
  - o Total revenues of \$62,800,335 in calendar year 2024. (See Attachment 2.)
  - o 23.1% is the current percentage of total property/sales tax revenues funding current expense.
- FY26 Recommendation
  - o \$15,865,218
  - \$15,865,218 divided by 10,713 (total students)= \$1,480.93 PPA (Round up to \$1,481)
  - \$1,481 PPA would have placed Sampson at position 94/115 in FY24 according to <u>Table 30</u>.
  - 25% is the estimated percentage of total property/sales tax revenues at this revenue level.

Conclusion: Sign a funding formula agreement setting the funding formula at 25% of total revenues for current expense, granting each district a pro-rata share based on student population. Based on this:

District	FY25 Actual	FY26 Projected	Projected	
	Current Expense	<b>Current Expense</b>	Increase	
Sampson County Schools	\$10,633,227	\$11,590,306	\$957,079	
Clinton City Schools	\$3,851,991	\$4,275,647	\$423,656	

## **ATTACHMENT 1.**

Table 30 - County Appropriations and Supplemental Taxes for Education Year 2024

Year	2024			
Year 2024	681	LEA Name Chapel-Hill/Carrboro City Schools	Amount PPA 90,451,172 8,029	Rank 1
2024	111	Asheville City Schools	27,329,382 7,082	
2024 2024	680 280	Orange County Schools Dare County Schools	43,177,595 6,195 26,895,243 5,467	4
2024 2024	190 600	Chatham County Schools	44,974,085 5,088 595,699,116 4,242	
2024	100	Charlotte-Mecklenburg County Schools Brunswick County Schools	54,431,040 4,168	7
2024 2024	491 880	Mooresville City Schools	23,525,978 4,105 12,998,791 4,098	
2024	920	Transylvania County Schools Wake County Schools	644,262,316 4,035	10
2024 2024	410 110	Guilford County Schools	260,226,073 3,950	
2024	650	Buncombe County Schools  New Hanover County Schools	84,815,193 3,876 95,742,357 3,873	
2024	480	Hyde County Schools	1,712,000 3,813	14
2024 2024	930 160	Warren County Schools Carteret County Schools	5,564,331 3,515 27,030,000 3,459	16
2024	690	Pamlico County Schools	3,914,254 3,401	
2024 2024	950 422	Watauga County Schools Weldon City Schools	15,280,022 3,334 2,251,403 3,326	
2024 2024	350 340	Franklin County Schools	25,328,192 3,236 164,305,508 3,232	20
2024	660	Forsyth County Schools Northampton County Schools	3,780,000 3,145	21 22
2024 2024	750 270	Polk County Schools	6,157,765 3,061 13,035,602 2,904	23 24
2024	70	Currituck County Schools Beaufort County Schools	16,182,093 2,903	25
2024 2024	60 500	Avery County Schools Jackson County Schools	5,012,500 2,846	26 27
2024	850	Stokes County Schools	9,270,008 2,761 14,963,048 2,750	
2024	670	Onslow County Schools	73,996,962 2,740	29
2024 2024	900 450	Union County Schools Henderson County Schools	110,022,454 2,659 32,878,000 2,623	
2024	630	Moore County Schools	32,915,675 2,573	32
2024 2024	490 210	Iredell-Statesville Schools Edenton-Chowan County Schools	52,389,292 2,564 4,396,509 2,558	33 34
2024	700	Pasquotank County Schools	11,364,000 2,489	35
2024 2024	761 291	Asheboro City Schools Lexington City Schools	10,741,862 2,468 7,014,104 2,460	
2024	580	Martin County Schools	6,120,000 2,459	38
2024 2024	980	Haywood County Schools Wilson County Schools	15,777,159 2,456 24,544,758 2,437	39 40
2024	50	Ashe County Schools	6,296,556 2,412	41
2024 2024	510 130	Johnston County Schools Cabarrus County Schools	88,497,179 2,408 83,052,130 2,378	
2024	810	Rutherford County Schools	16,655,820 2,359	44
2024 2024	550 370	Lincoln County Schools	26,816,196 2,353 3,227,535 2,339	45 46
2024	132	Gates County Schools Kannapolis City Schools	12,409,102 2,335	46
2024	710	Pender County Schools	25,058,603 2,325	48
2024 2024	292 200	Thomasville City Schools Cherokee County Schools	4,857,355 2,308 6,813,416 2,306	49 50
2024	300	Davie County Schools	13,541,762 2,266	51
2024 2024	530 560	Lee County Schools Macon County Schools	20,134,024 2,246 9,678,520 2,221	
2024	390	Granville County Schools	14,172,395 2,217	54
2024 2024	10 800	Alamance-Burlington Schools Rowan-Salisbury County Schools	48,827,151 2,211 38,702,757 2,197	55 56
2024	30	Alleghany County Schools	2,858,928 2,177	57
2024	730	Person County Schools	9,356,125 2,176	58
2024 2024	182 90	Newton-Conover City Schools Bladen County Schools	5,534,592 2,157 8,014,619 2,112	
2024	740	Pitt County Schools	49,129,491 2,079	61
2024 2024	181 720	Perquimans County Schools	7,574,280 2,075 3,389,546 2,058	
2024	821 180	Clinton City Schools	5,813,387 2,041	64
2024 2024	230	Catawba County Schools Cleveland County Schools	31,165,876 1,998 26,835,145 1,940	
2024	420	Halifax County Schools	3,900,631 1,904	
2024 2024	830 862	Scotland County Schools  Mount Airy City Schools	10,000,000 1,894 3,182,754 1,879	
2024	460	Hertford County Schools	4,252,063 1,870	70
2024 2024	861 970	Elkin City Schools Wilkes County Schools	2,259,488 1,849 15,108,718 1,848	
2024	590	McDowell County Schools	9,947,000 1,836	73
2024 2024	570 260	Madison County Schools Cumberland County Schools	3,838,240 1,829 87,526,532 1,828	
2024	80	Bertie County Schools	3,027,671 1,822	76
2024 2024	620 250	Montgomery County Schools Craven County Schools	6,275,444 1,808 22,004,991 1,807	77 78
2024	120	Burke County Schools	20,000,000 1,788	79
2024	360 150	Gaston County Schools Camden County Schools	53,001,704 1,784 3,380,000 1,777	80 81
2024	760	Randolph County Schools	26,531,637 1,776	82
2024 2024	520 995	Jones County Schools Yancey County Schools	1,731,453 1,767 3,515,005 1,750	
2024	20	Alexander County Schools	7,403,342 1,746	85
2024 2024	940 421	Washington County Schools Roanoke Rapids City Schools	1,735,000 1,733 4,380,969 1,682	86
2024	40	Anson County Schools	4,833,496 1,677	88
2024 2024	330 640	Edgecombe County Schools Nash-Rocky Mount Schools	8,553,485 1,676	89
2024	990	Yadkin County Schools	23,565,180 1,656 8,148,222 1,647	91
2024 2024	610 220	Mitchell County Schools	2,613,540 1,540 1,873,040 1,519	92
2024	290	Clay County Schools Davidson County Schools	25,697,007 1,459	94
2024	430 890	Harnett County Schools	28,452,346 1,459	95
2024 2024	790	Tyrrell County Schools Rockingham County Schools	633,725 1,450 15,834,840 1,443	97
2024	140	Caldwell County Schools	14,859,040 1,442 1,493,898 1,419	98
2024 2024	380 840	Graham County Schools Stanly County Schools	12,192,418 1,413	
2024	770	Richmond County Schools	8,694,379 1,356	101
2024 2024	170 860	Caswell County Schools Surry County Schools	2,779,228 1,356 9,399,760 1,322	102 103
2024	820	Sampson County Schools	10,320,580 1,319	104
2024 2024	960 241	Wayne County Schools Whiteville City Schools	22,256,476 1,313 2,600,000 1,313	105 106
2024	910	Vance County Schools	6,561,105 1,294	107
2024 2024	240 540	Columbus County Schools	6,509,486 1,275	108
2024	400	Lenoir County Schools Greene County Schools	9,900,000 1,224 2,885,000 1,082	110
2024	310	Duplin County Schools	10,000,155 1,053	111
2024 2024	470 870	Hoke County Schools Swain County Schools	6,451,498 765 1,188,734 666	113
2024	780	Robeson County Schools	13,360,800 656	114
2024	320	Durham County Schools	2,065,805 67	115

# **ATTACHMENT 2.**

Calendar Yea	ar 2024	Collected				
Outchad Te	ui 2027					
	Current	Prior				
Month	Year	Year	Total			
January	7,258,572.55	117,707.86	7,376,280.41			
February	1,417,490.19	93,770.25	1,511,260.44			
March	1,116,633.90	71,388.38	1,188,022.28			
April	946,095.44	91,305.48	1,037,400.92			
May	880,479.78	61,357.33	941,837.11			
June	672,805.44	32,733.20	705,538.64			
July	738,679.63	165,166.73	903,846.36			
August	18,698,702.17	97,791.31	18,796,493.48			
September	3,789,689.14	89,405.74	3,879,094.88			
October	1,667,270.33	74,632.36	1,741,902.69			
November	2,236,309.22	102,352.15	2,338,661.37			
December	5,776,085.81	89,581.46	5,865,667.27			
Total	45,198,813.60	1,087,192.25	46,286,005.85			
General Fund	d Sales Taxes Col	lected				
Calendar Yea		cotcu				
Outendar Te	ui LOLT					
Month	Article 39	Article 40 *	Article 42 *	Article 44	Article 46	Total
January	488,674.29	302,548.68	114,258.44	221,585.17	149,218.52	1,276,285.10
February	529,824.85	315,313.32	122,815.73	221,700.70	160,418.39	1,350,072.99
March	622,322.41	352,610.91	143,019.14	221,700.70	186,492.16	1,526,145.32
April	484,654.30	277,811.06	111,490.89	221,700.70	147,356.08	1,243,013.03
May	514,358.37	269,128.70	116,164.19	221,700.70	153,774.28	1,275,126.24
June	599,790.60	328,959.14	136,770.11	221,700.70	179,587.71	1,466,808.26
July	571,760.37	298,414.57	129,498.09	221,700.70	172,713.43	1,394,087.16
August	571,168.64	327,508.69	131,590.96	221,700.70	173,822.38	1,425,791.37
September	577,612.29	349,802.22	134,354.91	228,776.70	174,464.29	1,465,010.41
October	533,724.22	323,649.43	124,288.32	228,776.70	162,827.42	1,373,266.09
November	494,536.07	323,259.11	116,885.43	228,332.84	152,586.01	1,315,599.46
December	577,473.35	295,608.38	130,069.24	228,332.84	171,640.14	1,403,123.95
Total	6,565,899.76	3,764,614.21	1,511,205.45	2,687,709.15	1,984,900.81	16,514,329.38
-	Total property tax a	and anless toy and	llastad in 2004			62,800,335.23